A Comparison of Problems Faced by Mathematics Teacher - Educators in Developing and Developed Countries -- A Case Study of Nepal and England

ABSTRACT

There is still a shortage of qualified mathematics teachers in schools in developed and developing countries. It may be because of the problems facing mathematics teachers in schools and the problems facing mathematics teacher-educators in colleges of education who are responsible in producing qualified mathematics teachers. Mathematics teachers and educators are more concerned about the former and the latter is usually neglected. This article tries to trace out the problems facing mathematics teacher-educators in both developing and developed countries on the basis of a study carried out in Nepal and a similar study in England. 15 out of 16 and 135 out of 247 mathematical educators in Nepal and England respectively took part in these studies. It was found that lack of books and journals, teaching facilities and aids and negligible grants for research or personal studies are the main problems for mathematics teacher-educators both in Nepal and England. However it was seen that the problems faced by mathematical educators in Nepal were more serious than those of England.

INTRODUCTION

Lack of application of mathematics teaching in school level to real life situation has been a serious problem in many countries of the world. Even the most developed country like the USA has not got rid of this problem (Sonnabend, 1985). Consequently a large number of high school graduates and adults cannot use in daily life the mathematics they have learned in school. Nor can they use it in their jobs (Usiskin, 1985; The Cockcroft Report, 1982). Furthermore the teaching of mathematics in school has not still been satisfactory. For example, the report of a survey carried out by the Department of Education and Science (DES) in England asserted that the teaching of mathematics in many secondary schools was teachers dominated and pupils were not encouraged in creative thinking and enquiry (DES, 1979). The same thing was also found in Nepal, but in addition no instructional materials other than blackboard, chalk and student geometry box (while doing construction works) were used in mathematics teaching in Nepal (Shrestha et al., 1985).

Teachers are very important factor in overcoming the above mentioned problems. It is the teacher who can influence the attitude to mathematics of his pupils. And only by the hard work of teachers a mathematics curriculum can be successfully implemented. If the teachers are
not well-qualified the successful implementation of a mathematics curriculum is unlikely. So it can be argued that one of the causes of these problems in the teaching of mathematics in school is the lack of well-qualified teachers.

The shortage of well-qualified teachers is a tremendous problem all over the world. A survey was carried out in 24 secondary schools in different parts of Nepal—most of the schools being in the capital city, Kathmandu. It was found that only one-third of the total teachers in those schools were professionally trained (Shrestha et al., op. cit.). A similar situation of the shortage of qualified mathematics teachers in Indonesia, Nigeria and West Africa is discussed by Sowdijarto and Khodir, Fakuade and Ale (Sowdijarto and Khodir, 1980; Fakuade, 1979; Ale, 1981). This problem was even realised in England and Wales. According to a survey of secondary staffing 38% of mathematics teachers in secondary schools in England and Wales were ill-qualified (The Cockcroft Report, op. cit.). The similar discussion of teacher shortages in England and Wales can be seen in the report of the Royal Society and a memorandum submitted to the James Committee by the National Union of Students (NUS).

The shortage of well-qualified mathematics teachers in many countries is linked with colleges of education or similar institutions who offer courses for pre-service and/or in-service teachers. Hence it raises the question of efficiency of teacher training institutions in those countries. In some countries mathematics teacher-educators are facing similar problems as those of school teachers. For example, in Nepal the campuses under the Institute of Education lacked qualified staff and resource materials such as assigned texts, detailed course contents, NESP* school materials and reference works (Shrestha, 1976). In another study in Nepal, Shrestha (1977) observed that the campuses under the Institute of Education lacked teaching aids and materials. And no teaching aids except blackboards were used in the classroom. Furthermore lecture method was the dominant method of instruction. Thus it is more likely that the teachers prepared by these campuses will follow the same method of instruction which they have experienced from their lecturers. In the case of England and Wales the problems appear a bit different. According to some reports published the training courses offered by colleges of education in England and Wales lacked relevance to the job of teachers. They also reported that some of the teacher training courses were felt inadequate (The James Report, 1972; NUS, 1971; Draper, 1974; Bassey, 1980).

In the light of the above problems in teacher training institutions it is worth looking at the conditions of mathematics teacher-educators working in those institutes. Otte (1979) argued for an opportunity of self-study and research works for teacher educators so that they can be up-to-date and acquire necessary qualifications of current trends. He also indicated that these types of opportunities are very less for teacher educators. Is the situation still not improved? One of the focusses of these studies was to find the answer of this question with respect to mathematics teacher-educators. Besides this, curriculum and textbooks, teaching facilities and aids, students' background and some other personal matters of lecturers themselves such as promotional prospects, salary to maintain their family can be the major obstacles in overcoming the

*NESP is an abbreviation for National Education System Plan.
problems seen in colleges of education. This article is an attempt to trace out the problems facing mathematics teacher-educators in Nepal and England with respect to the above mentioned areas.

**METHOD**

The Nepalese study was carried out in the beginning of 1985 with a view to identifying problems facing mathematics educators in Nepal in the implementation of B.Ed. level mathematics curriculum. A questionnaire was constructed and distributed in person to all sixteen concerned mathematics educators in all four campuses in Nepal. Fifteen responses were made and analyzed by calculating means.

The English study started by looking at the previously used questionnaire in Nepal by Koirala (1985). Since the purpose of the English study was a bit different and working way of the English teacher training system was also different, a new questionnaire was made for use in England. The questionnaire was mailed to all 247 lecturers involved in every mathematics education programme (primary and secondary teacher training programme) in 75 colleges of education and polytechnics in England in February 1986. 135 responses (54.7%) were obtained. The data thus obtained through the questionnaire were processed on the university computer and analyzed by calculating percentage or one or more of the following statistical measures—mean values, standard deviations and correlation coefficients.

**The Questionnaires**

The Nepalese questionnaire consisted of 62 question items in 3-point scale (Yes, Indifference, No) related to the objectives, contents, teaching methods, instructional aids and evaluation devices in order to collect information regarding the problems faced by mathematics educators. For example,

"The objectives are suitable to meet the needs of the students as well as national needs."

"The evaluation techniques are suggested in each course."

"The textbooks recommended are available to students/teachers through purchase or library use."

In addition some open questions were also asked which helped to seek out some more problems of mathematics educators.

The English questionnaire comprised question items related to curriculum issues, textbooks, teaching facilities and aids, students' background to follow lectures and the personal matters of lecturers themselves. The questionnaire contained the items such as lecturers' involvement in designing the course, statements and suitability of aims and objectives, teaching practice, teaching methods, teaching aids and methods of assessing students' performance, availability and relevance of college and school textbooks and national and international journals related to mathematical education, availability of mathematics rooms and
laboratories, availability and adequacy of certain materials such as micro-computer, video-recorder, overhead projector, mathematical models and charts etc. and the personal matters of lecturers themselves such as their load of teaching, promotional prospects, salary to maintain family and professional satisfaction. For instance some of the items are:

"I am involved in designing the course I teach."

"The objectives are suitable to meet the needs of the students."

"The syllabus suggests methods of assessing the students' performance."

"All the college textbooks recommended in the syllabus are available in the library."

In the items related to curriculum issues, the respondents were asked to tick (✓) an appropriate column of a five-point Likert scale ranging from Strongly disagree to Strongly agree. Other items were expressed in Yes, No column or a 5 or 7-point scale. For example, 

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At the end of each section of the questionnaires (both the Nepalese and English) the respondents were requested to comment on the problems not covered by the items of the questionnaire.

The items expressed in different scale (3- or 5- or 7-point scale) were awarded a score of 1 to 3 or 1 to 5 or 1 to 7 respectively in the analysis of data. The comments given by the lecturers were analyzed with the help of tabulation. The results of the analysis are discussed in the succeeding paragraphs.

RESULTS AND DISCUSSION

Curriculum/Syllabus: Almost all the lecturers (128 out of 133) in England were involved in designing the course they taught. However this involvement was not necessarily through the meeting of mathematics department staff in some of the colleges as 17 lecturers out of 130 indicated that there were no frequent meetings of mathematics department staff to decide upon course matters. Some of the lecturers commented that there were informal meetings rather than formal. Anyway there is enough evidence to say that lecturers' involvement in designing the course is sufficient in England. If the situation of lecturers' involvement in designing the course is turned back to Nepal it is rather disappointing. Usually the syllabi or curricula are framed by a subject committee which consists of members mostly from the campuses in the Kathmandu Valley. Even more embarrassing is that the meetings of the subject committee are very very few. So the mathematics department staff of a particular campus can hardly do anything against or for the
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syllabi. Although in the case of England there are written statements of the aims and objectives of the courses and they seem suitable to meet the national needs and the students' needs it is very difficult to achieve those aims and objectives in the real term. There are various reasons for this difficulty. One of the reasons is because of the difficulty to finish the courses on time especially the content courses in mathematics. And as it is said earlier the lecturers cannot do anything against the courses (even some of them are quite long) because the examinations are centralised. Moreover if there are any problems during the teaching of any courses the lecturer concerned cannot solve the problems and may need to wait for several weeks for the solution. In conclusion, it can be argued that the lecturers' involvement in designing the courses in Nepal should be higher than it exists at the present.

Teaching practice of students in colleges of education in England is heavily emphasised as an integral part of the syllabus (Mean value 4.076 in a 5-point scale). In England most of the colleges of education has a teaching practice period of 12 weeks. However to the investigator's surprise some lecturers found it difficult to visit teaching practice students frequently (once a week) mainly because of their lecturers in colleges and slightly because of the large number of students to be visited by them. Since it is essential to visit students on teaching practice frequently (at least once a week) there should be a better provision for English mathematics educators to overcome these problems. Nevertheless the Nepalese mathematics educators to overcome these problems than the English mathematics educators regarding the teaching practice of the students. In Nepal the teaching practice period usually occurs for eight weeks. And lecturers were facing every type of problems to visit students on teaching practice such as long distance to be travelled, a large number of students to be visited and lectures to be given in colleges.

Not only do the mathematics educators in Nepal have problems regarding teaching practice of the students their colleges also have the problems in selecting cooperative schools. Usually many schools in Nepal are not attracted to students on teaching practice. More than that some schools do not want students on teaching practice at all. This raises the question of efficiency of teaching practice programme conducted by the campuses under the Institute of Education in Nepal. So, without doubt, teaching practice programme in Nepal should be evaluated on a wide scale and a better provision should be made to improve it.

Another interesting result about teaching practice in England was a moderate correlation coefficient (.4615) between the emphasis given on teaching practice and the provision for students to tackle mixed ability classes. It indicates that students can be trained somewhat in tackling mixed ability classes during their teaching practice periods. No wonder there is negligible attempt towards the problems of mixed ability class in Nepal.

In the question items related to methods of teaching, teaching aids and assessing the students' performance 65.9% of the English lecturers stated that the method of teaching certain topics was not suggested in the syllabus. However a great proportion of the lecturers
(70.4%) claimed that certain teaching aids to be used by lecturers were suggested in the syllabus. Almost the same proportion of the lecturers (69.6%) expressed that their syllabus suggested methods of assessing the students' performance. The situation in Nepal was more or less similar to those of England. Nonetheless, since most of the mathematics educators in Nepal are not involved in designing the course they taught they can be in serious problem about methods of teaching, teaching aids to be used in the classroom and methods of assessing students' performance. This idea also supports that lecturers' involvement in designing the course should be high.

Textbooks: This section sought out the availability of college textbooks (books about the pedagogical and theoretical aspect of mathematics), school textbooks (various schemes of textbooks used in different types of schools), national and international journals related to mathematical education for both lecturers' and students' use. According to 80% of the 135 lecturers in England college textbooks are recommended in the syllabus. However only 58.5% stated that school textbooks are also recommended in the syllabus. Some lecturers commented that they themselves recommend books for students and it is not necessary to recommend books in the syllabus. But only about 32% of the lecturers got college- and school-textbooks from their colleges. However 79.3% and 62.2% of the 135 lecturers claimed that all the college- and school-textbooks recommended in the syllabus are available in the library. An encouraging result, perhaps, is the availability of important national journals of mathematical education to 31.9% of the lecturers and the availability of important international journals of mathematical education to 15.6% of the lecturers for their personal use. Also all the important journals (both the national and international) related to mathematical education were available in the college library according to 73.3% of the lecturers. Still there is the facility of interlibrary loans to both lecturers and students in Britain. So, on the whole, it can be argued that the degree of the problem of the unavailability of books and journals in most colleges of education in England is not serious. But in Nepal the problem of unavailability of books and journals has been a serious problem. In Nepal usually the books in mathematics education in campus level are written in English and published abroad. So they are usually very expensive and the campuses cannot buy them. Many campuses even do not have money to purchase the adequate copies of school textbooks. Little wonder there is not a single national journal in mathematics education in Nepal. And international journals are not available. Thus many mathematical educators in Nepal cannot get the opportunity to know the new development in their field. In fact this is the most serious problem for a professional person. So efforts must be made to start a national journal of mathematical education and finance must be searched to purchase some important international journals of mathematical education at least in the central library in Kathmandu.

Teaching Facilities and Aids: Teaching facilities and aids play an important role to improve mathematics education programme. Taking this fact into account it can be argued that a teacher training college with mathematics education programme should have a mathematics laboratory or a mathematics resource centre. In a question about the existence of a
mathematics laboratory or a mathematics resource centre, most lecturers (85%) in England recorded that their college of education have at least a mathematics laboratory, a mathematics resource centre or a mathematics room. The rest of the lecturers with the exception of one expressed that they have general audio-visual aids department, general resource centre or teaching practice resources laboratory where the materials are available. Thus there seems not to have any problems with the absence of a mathematics laboratory or a mathematics resource centre in colleges of education in England. However to the investigator's surprise, about 40% of the lecturers indicated that they had no sufficient lecture rooms with enough furniture and even the mathematics laboratories or the mathematics resource centres were not of reasonable size to work with students. Even more surprising, perhaps, is the lack of opportunity given to students to use the mathematics laboratory freely. Only 37.8% of the lecturers recorded such opportunity. More than that only 12.6% deemed that a lecturer can be available in the mathematics laboratory if a student needs help. Thus the situation in colleges of education in England with regard to the use of the mathematics laboratories by students is not encouraging. Nevertheless, there is one encouraging result as well. That is, according to 54.8% of the lecturers their students can borrow essential materials from the mathematics laboratories during their teaching practice. If we turn back to Nepal in the above matters the situation is more disappointing. Although in most campuses under the IOE in Nepal have a designated mathematics laboratory, their sizes are not reasonable to work with students. And because of the lack of rooms in many campuses these mathematics laboratories are also assigned as lecture rooms, so the students cannot go and work in the laboratories. Besides, the facilities of loans (books and materials) - from mathematics laboratories to students in Nepal is almost impossible.

The next concern of the investigation was to measure the availability and adequacy of materials such as video-recorder, micro-computer, overhead projector, film projector, calculator, duplicator, photocopier, mathematical models, mathematical charts, cardboard, plywood and tools and college and school books in the mathematics laboratory. Well over 80% of the lecturers asserted that the materials like micro-computer, overhead projector, calculator, mathematical models, mathematical charts and school books were available in the mathematics laboratories in colleges of education in England. It is certainly a good indication that even the materials like photocopier and some international journals of mathematical education were available in the mathematics laboratories of about 30% lecturers' college. It is necessary to mention here that many lecturers commented on the availability of these items and made it clear that the materials like video-recorder, micro-computer, overhead projector, film projector, calculator, duplicator, photocopier, mathematical models and mathematical charts could be booked for classrooms use (if not available in the mathematics laboratory) through a general or central resources. Besides these, books and journals could be found in the library. Another encouraging result is about the adequacy of materials in the mathematics laboratories. Most of the lecturers were quite satisfied with the adequacy of the above mentioned materials in their mathematics laboratories. On the basis of these information obtained from the lecturers it can be concluded that most colleges of education...
in England have adequate materials and only a few have some problems
with adequacy of materials. On the other hand, the only materials
available in the mathematics laboratories of the campuses under the IOE
are some mathematics models and charts, cardboard, plywood and tools
and some college and school textbooks. As indicated by the Nepalese
lecturers even these materials are not adequate. The availability of
the materials like video-recorder, micro-computer, overhead projector,
film projector, duplicator, photocopier in each campus under the IOE in
Nepal sounds like a nightmare at the present. Even the most common
materials like calculator is not available for students' in Nepal. Thus
the materials available to the Nepalese lecturers are quite inadequate
in comparison to the English lecturers. In order to improve the mathem-
atics education programme in Nepal finances must be found for keeping
teaching materials and aids in the mathematics laboratories and a more
emphasis should be given to produce and use local teaching materials.

Students' Background: It is generally agreed fact that pupils in school
differ in the ability of learning-of mathematics due to various back-
grounds such as intelligence, sex, maturity, socio-economic status. It
is almost the same for students in a teacher training college. Besides
that the ability of students in a teacher training college may have been
affected by their school education and their experience of teaching in
a school (if they are in-service students). And students in a teacher
training college may have been planning to teach in different types of
schools. Due to all these differences in students' background the same
lecture may not fit for all students. The James Report in England was
concerned about this fact a long ago. However the situation is still
not positive towards this line. Out of 135 lecturers a little more than
80% said that their students in colleges of education come from various
school backgrounds and they have to train them to fit for different types
of schools. The experience of in-service teachers is not the same as
one another according to 77% of the lecturers and according to 14.8% in-
service and pre-service teachers are mixed in some of their classes.
Surprisingly, in spite of all the above unfavourable situations, the
majority of the lecturers in England claimed that they had no problems
because of a weak students' background to follow their lectures (Mean
value 5.0 in a 7-point scale) and because of students' negative attitude
towards the teaching and learning of mathematics (Mean value 3.803 in
a 5-point scale).

In Nepal students in campuses under the IOE come from schools in
urban and rural areas, especially more from rural areas. Since the
standard of schools in urban and rural areas are different it can be
said that students in those campuses have different background of school
education. And in-service and pre-service teachers are mixed in more
of the classes in those campuses. However, unlike English lecturers
some of the Nepalese lecturers strongly indicated that they had problems
because of a weak students' background to follow lectures and students
negative attitude towards the teaching and learning of mathematics
-especially in the content courses of mathematics). This might be be-
cause of less attraction towards teaching job in comparison to other
jobs in government service. Nevertheless this is a problem to which
Nepalese mathematics educators should give attention.
Personal Problems of Lecturers: The personal matters of lecturers such as load of teaching, grants received for research or personal studies, promotional prospects, salary to maintain family, professional satisfaction are important elements to increase lecturers' teaching efficiency. Unless the above matters are favourable a lecturer cannot be expected to do his best to the institute even if there are good curriculum and textbooks and enough teaching facilities and aids.

Perhaps the most serious problem for lecturers in England is the high teaching load given to them. The mean value on this item is well over the mid value (Mean 5.47 in a 7-point scale) of the scale and not a single lecturer ticked 1 (the lowest value of the scale) on this item. A similar degree of problems faced by many lecturers in England is that they hardly receive grants for research or personal studies. The grants received by lecturers for research or personal studies have always been low. The NUS (1971) in the UK produced an evidence that the money spent on educational research was less in comparison to other fields such as agriculture, science, medical and believed that the total educational research budget needed to be five times greater than the present one. Although this investigation has no evidence about how much more money should be spent on educational research in England it has sufficient evidence to say that more money should be spent on it.

The mean value on the promotional prospects of lecturers is clearly under the mid-value (Mean value 2.57 in a 7-point scale) of the scale. This provides evidence that the promotional prospects for the majority of the lecturers in England are not good enough. 56.3% of the lecturers indicated that their promotional prospects were bad and a further 34.1% had no strong opinion. More than that some lecturers (39 out of 135) considered their salary as not enough in maintaining their family.

Thus many lecturers in England are facing serious problems at personal level, the high load of teaching and the lack of funds being the major ones. However in spite of so many personal problems, most lecturers in England are professionally satisfied. This is the most encouraging result. Although the personal matters of lecturers were not asked in the previously used questionnaire in Nepal, everyday working in teacher training has given the investigator sufficient experience to forecast that the results would be similar to those of England. Knowing the Nepalese scene it came as a surprise to the investigator that lecturers in a developed country like England have many of the same problems.

CONCLUSION

Mathematics teacher education programme in Nepal is disturbed by so many factors such as lack of lecturers' involvement in curriculum planning, lack of efficiency to conduct teaching practice of the students, lack of books and journals and teaching facilities and aids, a weak students' background towards the subject matter and a huge number of personal problems to lecturers. Most of the above problems are the products of financial difficulty. However some of them such as only a little lecturers' involvement in designing the courses is responsible to some extent to the inefficient academic management as well. It would
be logical to say that mathematics education in Nepal is essentially suffering from the above problems faced by mathematics teacher educators in the teacher training institutions.

Mathematics teacher education in England seems to have less problems than those of Nepal. However England also has not got rid of all spots of problems. The personal problems to mathematics teacher educators in Nepal and England are similar. Nevertheless financial problems are more acute in Nepal. In spite of the above problems Nepalese teacher training can learn something from the English system. First Nepal should try to encourage more lecturers' involvement in curriculum planning and second give more emphasis on teaching practice of the students so that they can be more in touch with classroom reality. More finances should be searched out to solve the problems of books, journals, teaching facilities and aids. Emphasis should be given in constructing teaching materials locally rather than buying expensive teaching aids. Seminars/ workshops of lecturers should be conducted time to time (at least once a year) and a new way of teaching and constructing materials should be discussed.

References Cited


